

Position statement on soil carbon sequestration and its possible remuneration through CO_g certificates

We, the undersigning institutions and individuals, support structural and income-generating efforts to preserve, recover and increase the humus content of agricultural soils. However, we oppose rewarding humus build-up with CO_2 emissions certificates that will be used to offset greenhouse gas emissions from other sectors.

Humus is essential to natural soil fertility. Together with soil life, humus provides plants with nutrients. It is also very important for the water infiltration and storage capacity of soils, for their filtering and buffering effects, and for above-ground biodiversity. Humus is the basis of human life and thus crucial to our societies. Fertile soils are also vital to farming. Efforts to preserve and build up humus are therefore in everyone's best interest.

In Germany, humus-preserving soil use has been required by law since 1999. It is set out in **section 17 of the Federal Soil Protection Act** (BBodSchG). The section, entitled **"good farming practice in agriculture"**, states: "The principles of good professional practice include, in particular, that [...] the site-typical humus content of the soil is preserved, in particular by a sufficient supply of organic matter or by reducing the intensity of cultivation" (BBodSchG, section 17, paragraph 7). However, implementation is obviously lacking, as shown in, for instance, the Thünen Institute's soil condition survey.¹

Humus is roughly 60 percent carbon, which mainly comes from the atmosphere and enters the soil through plants. Policymakers and the business community are increasingly focusing on this fact in their discussions about how to protect the climate. The idea is to use **humus build-up certificates** (usually just called humus certificates) as incentives for increasing organic carbon in the soil, which can then offset greenhouse gas emissions caused by humans.

¹ Jacobs et al. (2018): Thünen Report 64: Thünen Report 64: Landwirtschaftlich genutzte Böden in Deutschland – Ergebnisse der Bodenzustandserhebung (Link)

An alliance of institutions and individuals from the fields of nature conservation,

environmental protection, **agriculture and science** expressly supports the goals of preserving and building up humus in soils, and formulated the necessary criteria in a position paper in 2020.² The alliance takes a critical view of generating and trading CO₂ certificates for sequestering carbon in soils, and raises the following points:

Soils do not sequester carbon permanently

Humus is not stable; it both accumulates and decomposes. This is the sign of an active and diverse soil life, and thus of healthy soil. Without these changes, soils would be unable to perform their functions and ecosystem services. What matters is the net balance – whether the humus content is maintained or even increased overall. However, carbon that has entered the soil over many years of humus-building agriculture can quickly break down and be re-emitted if farming practices change, or simply as a result of climate change and extreme weather. **Humus build-up therefore offers no guarantee of medium- or long-term climate benefits.**

Even if **humus certificates** are calculated with deductions and buffers to compensate for the uncertainties of carbon sequestration and measurements, **they cannot guarantee permanent carbon sequestration**. Essentially, preserving and restoring humus in agriculture can only succeed long term if **education and support schemes** are also geared towards this.

Humus build-up has limits

Today, humus levels are usually measured by the soil's organic carbon content. Obtaining reliable measurements is challenging because carbon content fluctuates heavily in different areas and over time. Reasons for this include variations in soil properties, plant populations, precipitation, temperature and tillage. A site's typical humus content provides a good indication of the potential.³

The humus content of agricultural soils cannot be increased indefinitely.⁴ After a few decades, most soils reach a steady state that must then be actively maintained. The humus content does not tend to rise any further. **Carbon uptake in soils cannot always be equated with humus build-up**. Measures such as spreading lignite or similar fossil carbon on soil do not help to protect the climate – they simply relocate existing deposits.

Leakage can occur, if humus-building cultivation stores carbon **in one place** but causes humus depletion and therefore CO_2 emissions in another, it is referred to as displacement or leakage. An example of this would be if humus is built up in Soil A by importing plant mass grown on Soil B. Or if complex humus management in Soil A is offset by humus-consuming management in Soil B – for instance, by changing forest or grassland to arable land anywhere in the world. This would do nothing to protect the climate.

² See: The common basis for agriculture and nature conservation is the living soil (2020) – Key demands for a changed practice of agriculture and nature conservation" (link).

³ Drexler et al. (2020): Thünen Report 75: Standorttypische Humusgehalte landwirtschaftlich genutzter Böden Deutschlands (link).

⁴ Cf. Don et al. (2018): Thünen Working Paper 112: Die 4-Promille-Initiative "Böden für Ernährungssicherung und Klima" – Wissenschaftliche Bewertung und Diskussion möglicher Beiträge in Deutschland (link).

Additionality of effective measures

Successful climate action requires humanity to minimize human-made greenhouse gas emissions and recapture CO_2 that has already been emitted. **Trading in humus certificates blurs the line between these two areas and makes effective climate action more difficult.** Also, in order to avoid double payments, farms cannot be paid for climate-action measures that they have to carry out anyway or that are financed through the agricultural policy.

Fairness: CO₂ certificates disadvantage pioneers and favour latecomers

Farmers who have been working to preserve and build up humus on their own initiative for decades usually have only minimal potential for further humus build-up. This means they would be unable to benefit from the additional income provided by humus certificates. Despite having long implemented the practices eligible for rewards, these farmers would be at a disadvantage over others. Therefore, **rather than only assessing newly enriched carbon levels**, it is much more expedient to **reward ecologically sensible measures that maintain location-appropriate humus content and build up humus in depleted soils**. This type of humus-enhancing management usually also has many other ecological benefits.⁵ However, it would be unfair if farmers first profited financially from humus depletion and then from humus regeneration.

One questionable aspect of rewarding carbon enrichment is the **lack of legal security** for farmers. If humus-enhancing measures do not add as much carbon to the soil as was agreed with the certifier, there is a risk that the companies that "buy" the humus build-up will claim for non-performance. In addition, humus-depleting cultivation and extreme weather might cause emissions and thus lead to repayment claims. Companies could also pass potential penalties for failure to meet climate targets onto farmers, unless the contract excludes this. As a result, the risks arising from services not rendered would lie exclusively with the farms.

Trading in CO₂ certificates must not undermine European climate action

For the above reasons, generating CO_2 certificates to reward farms for producing humus is not an appropriate tool for climate action. Moreover, trading in such certificates may even undermine European climate action if it enables energy-intensive companies to use uncertain and potentially reversible offsetting in the land-use sector as a substitute for having their own mitigation strategy in their own value chains. It is therefore important to make the buyers of CO_2 certificates more accountable. The price of the certificates also plays an important role: if it is lower than CO_2 abatement costs, the entrepreneurial incentive to reduce emissions will be lost.

CO₂ **certificates on the voluntary market:** In order to avoid double counting,⁶ it would have to be ensured when selling the certificates (whether directly or through certifiers/intermediaries) that they are not used for offsetting. **Sales contracts should explicitly exclude claims of "climate neutrality"**. Instead, buyers could advertise their contribution to climate action with the following sentence, for example: *"With my financing, I am helping the EU to achieve its climate action goals."*

CO₂ **certificates on the mandatory market:** The EU is currently preparing a certification system for sinks (i.e., the sequestration of greenhouse gases) that will enable official trading in such certificates.⁷ We are critical of this: On the path to climate neutrality, **reducing emissions and strengthening natural sinks** must **be considered separately**. If storing carbon in sinks can be offset against emissions, it will give emitters a flexibility in their reduction commitments that we do not support.

CO₂ certificates from fixing carbon in soils must not be included in the existing EU emissions trading scheme. Instead, public funding for climate action in the land-use sector should be significantly increased through national support programmes, the EU's Common Agricultural Policy, revenues from its Emissions Trading System, or other levies on companies that emit greenhouse gases.

Overall, we believe that humus certificates have little chance of contributing to climate action if they are used to offset greenhouse gas emissions. In fact, they risk undermining the aim of real climate action, which is to massively reduce greenhouse gas emissions. Conversely, we expressly welcome projects and measures that preserve and increase humus content and that transform land use from a source of greenhouse gases to a sink – as long as these are not sold as a way of offsetting emissions.

⁶ Double counting occurs when a reduction unit is counted towards both a country's Nationally Determined Contribution (NDC) and a company's climate target.

⁷ See for example: European Commission (2021): State of the union 2021 – Letter of intent (link).

Recommendations for policymakers and industry

- 1. **Measures to build up and maintain humus** should be given greater consideration when designing **political steering instruments** and coordinated with other support programs at the European and national levels.
- 2. Climate action in the agricultural sector means first reducing **emissions from livestock farming** and **fertilizers**, and **stopping** further **humus depletion**. Instead of using very **energy-intensive mineral fertilizers** that cause emissions, greater emphasis must be placed on the use of **nitrogenfixing legumes** and compost, and on a moderate use of farm manure that is sensitive to possible nitrogen pollution.
- 3. Consumption habits affect the demand for agricultural produce and can therefore help to build up soil humus if humans eat more plant based proteins (legumes). In addition to adapting animal feed, switching to forage crops that are as regional as possible, and moving to grazing and low-emission manure management, the sector will not be able to avoid adapting livestock numbers to land capacities. Environmentally harmful agricultural subsidies must be abolished and replaced with national and international investments in promoting sustainable production methods such as organic farming, soil-conserving tillage, pasture farming, diverse crop rotations, year-round soil cover, agroforestry systems and agroecological measures (as described in the 2008 IAASTD World Agricultural Report⁸).
- 4. Despite their small area, used peatlands are among the largest sources of greenhouse gas emissions from land use sector. **Rewetting peatlands** counteracts this and should be promoted as a priority measure for climate action. Farmers should be involved in this process and suitable measures should be developed jointly at the regional level.
- 5. Measures and projects to retain and build up humus must be designed for the long term. They must not be reduced to their effect on the climate but rather considered in terms of all soil functions and other interrelationships. Agricultural training programs must do more to teach the knowledge necessary for this. Since carbon sequestration in humus in arable farming cannot be guaranteed in the long term, large **carbon sinks and stores such as peatlands, grassland, forests and field copses** must be **given special protection**. **Financial commitment from the private sector** can play a role in this, as long as the following criteria are respected:
 - Companies must commit to reducing existing and future emissions throughout the value chain in line with the 1.5-degree target, and they must report transparently on this.
 - Companies should price current and future emissions internally according to the associated external costs of climate change. This creates an internal climate budget. This climate budget should be used to invest in projects that offer the greatest possible benefit for the climate,⁹ nature and people.

⁸ International Assessment of Agricultural Knowledge, Science and Technology for Development (2008): Agriculture at a Crossroads: Summary for Decision Makers of the Global Report (link).

⁹ Statements such as "climate neutral" must not be made in this context.



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